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United States Department of State

Washington, D. C. 20520

7/6/94

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INFORMATION MEMORANDUM
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DECL: OADR

TO: The Acting Secretary
THROUGH: P - Mr. Tarnoff
FROM: AF - Edward Brynn, Acting
SUBJECT: Update on Rwanda, Next Steps

SUMMARY

We are working on several fronts to help resolve the Rwanda crisis. We are: pushing for a cease-fire; addressing the issues raised by the French-led operation; pushing to expedite deployment of expanded UNAMIR; preparing our position for a change in government; and pursuing avenues for accountability.

DISCUSSION

Having seized Kigali, the RPF now intends to form a broad-based transition government, which could be announced soon. The French have just set up a humanitarian safe area in the southwest corner of Rwanda, apparently with RPF acquiescence. Although the RPF initially objected, they will apparently accept a reasonably-sized safe area, provided that the French do not allow armed government forces or militias to operate in the area. We are pushing the following initiatives:

Cease-Fire

- o We have pressed the RPF to agree to a cease-fire, on the principal grounds that the French-led operation is already protecting threatened groups behind government lines and that further advances risk a clash with the French, which is in no one's interest.
- o We have made these points directly to the RPF, and we issued a statement yesterday publicly appealing for a halt to the fighting. We have also told the RPF that a cease-fire will facilitate deployment of expanded UNAMIR and thus hasten the French departure, an RPF goal.

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French-Led Operation

- o We are publicly supporting the French initiative, while at the same time privately urging the French to stick to their humanitarian mandate and not allow the safe zones to become safe havens for those responsible for the mass killings.
- o The interagency group is now considering a request to airlift Senegalese as part of the French operation. The request has strong State backing.

Expanding UNAMIR

- o Recognizing the sensitivities of the French initiative and its temporary nature, we are pushing hard to have expanded UNAMIR deployed as quickly as possible.
- o We have just demarched the donor community to come forward with support for UNAMIR. Ambassador Rawson is in Brussels to urge the EU to provide as much logistical support as possible.
- o Following our letter from Assistant Secretary Moose to Ghanaian President Rawlings, the Ghanaians sent 206 troops to Entebbe. They want to be assured of receiving UN equipment before deploying the rest of their contingent.
- o The 50 U.S. APC's are already in the region and we are working with the UN to expedite other mission-essential equipment for the Ghanaian battalion.

Position on Government

- o We have sent forward a recommendation to declare that we recognize no government in Rwanda.
- o We told the RPF that the Arusha peace accord must serve as a basis for the formation of any new government and that Rwandans must have a broadly representative government that is the result of true dialogue among relevant political forces and not the product of military conquest.
- o We are preparing a challenge to the interim government's representation in the UN Security Council and General Assembly.

Accountability

- o The UNHRC Special Rapporteur concluded that genocide occurred and recommended the establishment of an international tribunal.
- o An interbureau meeting will be held today to discuss the approved UN Commission of Experts and a possible follow-on UN tribunal for Rwanda. We would then consult widely with key countries to obtain their views.

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